Commonwealth Act

- Supported by head of power?
 - External affairs power-s51(xxix)
 - Corporations power-s51(xx)
 - Defence power-s51(vi)
 - Incidental power-s51xxxix + s61
- Violation of limitations?
 - Intergovernmental immunities doctrine
 - Based on substance and actual operation of law (Australian Education, Industrial Relations, Austin)
 - Originally two limbs
 - □ Melbourne Corp
 - Cannot discriminate against states (Dixon & Latham)
 - <u>Cannot prevent a state from functioning as a government</u> (Rich & Starke)
 - Discrimination
 - ◆ QC Case
 - ♦ Conciliation and Arbitration Act- regulating particular industrial dispute in Qld
 - ▶ S8 removes power of commission to refrain from determining dispute
 - ▶ S9 requires full bench commission
 - ♦ Discrimination= <u>prohibition against particular state as well as against states generally</u> (Mason)
 - ▶ Including legislature/executive, agencies of state
 - Singles out/subjects them to special procedures as separate from the general law
 - True effect of law may be to isolate the state agency and private employers from general law
 - ▶ "Does not matter that other parties are subject to same procedures...regime tailored for Queensland" (eg. s8(1), 9)
 - ♦ NOTE: Still good law because it fails nonetheless under Austin test (Austin-Gleeson)
 - Australian Education
 - ♦ Fact that Victoria is the <u>only state presently affected is not a compelling consideration</u> but it could be a rational and relevant connection between the basis [of discrimination and exercise of powers]
 - Can be discriminatory as long as it is logical
 - ♦ Discrimination to be determined to the <u>purpose</u> of the enactment...ascertained by the reference to the <u>substance and</u> <u>actual operation</u> of the law in the circumstances to which it applies
 - ◆ Industrial Relations Case
 - ♦ Law of general application
 - Purpose of legislation ascertained by <u>substance and actual</u> <u>operation</u>
 - Lack of compulsory arbitration bears a real and rational relationship with general system of wage fixation

- Functioning as government
 - ◆ Australian Education
 - ♦ Their capacity to function as governments would not be impaired by the operation of federal awards if confined:
 - State must have power to control
 - Number and identity of those to employ
 - Term of appointment
 - Number and identity of persons it wishes to dismiss with or without notice on redundancy grounds
 - Higher level employees, above plus terms and conditions on which persons are engaged
 - Exercise of constitutional capacities- <u>choice over</u>
 <u>those who serves core constitutionals functions</u> eg.
 alignment with state govern policy, budgetary
 reasons
 - Higher level employees: Ministers, Ministerial assistants and advisers, heads of departments and high level statutory office holders, parliamentary officers and judges
 - Dawson (dissent)
 - No distinction between number and identity and wages/conditions
 - If only because of budgetary considerations which constrain any government
 - Similar artificial line between higher and lower levels
 - ◆ Industrial relations case
 - Number and identity to be employed (provisions apply to current employees)
 - ♦ <u>Term of appointment</u> (prohibitions are concerned with termination for reasons unconnected with term of employment)
 - ♦ Number and identity of persons it wishes to <u>dismiss based on</u> redundancy grounds
 - ▶ S170DE(1) (read down to apply only to non-State employers) requires that there be a valid reason for termination would restrict number/identity of persons to be dismissed on redundancy grounds
 - ▶ S170DD (valid)- merely prescribes that a step be taken if more than 15 employees made redundant
 - Has to be a <u>significant interference</u>
 - Same for s170DB (prescribing steps to take before termination)
 - \$170DG (read down to apply only to non-State employers)- ordering severance pay
 - ♦ Higher employees: all provisions are read down, not applicable
- Austin
 - □ No more discrimination prong
 - One limitation: "whether the law restricts or burdens one or more states in the exercise of their constitutional powers"
 - ♦ Discrimination is a wider principle; and what constitutes relevant and impermissible discrimination is determined by wider principle (impairment of constitutional functions)
 - ► Fact that state judges subjected to differently to federal judges/high income earners (Gleeson)