

## TABLE OF CONTENTS

Introduction to Administrative Law .....	4
An introductory look at the nature of rules, their enforcement, and holding to account those who enforce the rules .....	4
Accountability .....	4
Political Accountability.....	5
Financial accountability .....	5
Administrative law accountability (legal accountability) .....	5
Accountability through Ethics & Integrity .....	6
Separation of Judicial Power .....	7
CH III Court .....	7
Controlling the Executive.....	7
Rules, Discretion and Policy .....	8
Discretion .....	8
Role of Policy in government Administration .....	8
Discretion v Policy .....	9
Soft law.....	9
Unauthorised decision-making: General Rules .....	10
Principle of Legality .....	10
Exec power as a Source of legal authority for govt decision-making.....	11
Polycentricity 7.4.1-7.4.3e .....	13
Delegated/subordinate legislation 6.1.1.....	13
Constitutional Issues – separation of legislative power 5.3.3-5.3.8.....	13
Accountability and control of delegated legislation 6.1.27-30 .....	13
The Validity/invalidity of delegated Legislation .....	14
Standard principles – special issues.....	14
General test for invalidity .....	14
Complement/supplement division .....	15
Regulate/prohibit distinction.....	15

Means/ends distinction .....	15
Unreasonableness as a test of invalidity.....	15
Formal and informal delegation.....	16
Statutory interpretation .....	17
Statutory construction and public law .....	18
Acts Interpretation Act .....	18
Interpretive principles.....	20
The presumption of regularity .....	20
Law/Fact distinction .....	20
Applying Leg to the facts .....	21
Fact-finding .....	21
Rule-stating.....	21
Rule Application (law to fact).....	22
Law/Fact – A false dichotomy .....	22
Jurisdictional Fact.....	22
Judicial substitution of new decision .....	23
Information.....	23
Obtaining Reasons.....	23
Purpose, Importance and Advantages.....	24
Express statutory duty to provide reasons for decisions .....	24
CL position: .....	26
Implied Statutory duty .....	26
Freedom of information.....	26
Thoughts on Open Government from Yes, Minister.....	27
Reports and Commentary .....	27
Freedom of Information legislation (see FOI cheatsheet for EXAM) .....	28
Scope of Application .....	28
Merits Review.....	29
Internal review .....	29
An introduction to Australian Administrative Tribunals .....	29
Appealing from tribunal decisions .....	30
Amalgamation of Cth tribunals .....	31
Independence of tribunals .....	31
Concepts and Scope of Merits Review .....	31
Contemporaneous review .....	33
Change in administration outlook .....	33
Change in Facts/Circumstances .....	33

Change in Law .....	34
Procedure and evidence in a tribunal .....	34
Common structural models for tribunal procedure .....	34
The role of government policy in merits review .....	35
Conduct of tribunal proceedings and the respective roles of the tribunal member and parties .....	37
Evidence, fact-finding and onus of proof .....	37
Jurisdictional Error .....	38
Consequence of Jurisdictional ERROR -> Invalidity .....	40
Formulating the grounds for judicial review .....	40
NON ADJR APPROACHES TO DEFINE GROUNDS OF REVIEW .....	41
Review for Jurisdictional Fact .....	41
Commencing Judicial Review .....	42
STANDING .....	44
Standing at common law .....	45
Standing in AAT .....	46
Standing for non-statutory remedies and under the ADJR Act .....	47
The Constitutional Concept of a matter .....	47
JUSTICIABILITY .....	48
Courts' power to engage in judicial review .....	49
Merits/Legality Distinction .....	50
The ADJR ACT - Jurisdictional Limitations on Judicial Review .....	50
DECISION AND CONDUCT reviewable .....	51
...OF AN ADMINISTRATIVE CHARACTER .....	52
Decision made UNDER AN ENACTMENT .....	53
Judicial Review's Remedies .....	54
The prerogative/Contitutional Writs .....	54
Certiorari .....	55
Prohibition .....	56
Mandamus .....	56
Injunction – eqtb remedy .....	57
Declaration – equitable remedy .....	58
Remedy under the ADJR .....	59
Discretionary factors .....	60
Privative clauses generally and in federal legislation .....	61
Privative clauses in state legislation .....	63
Grounds of Judicial Review .....	63
Judicial Review of fact finding errors .....	64

Procedural fairness.....	64
the hearing rule – the threshold test .....	66
Hearing rule – special factors.....	67
Hearing rule – content .....	67
Who conduct hearing?.....	68
Requirement of ‘prior notice’ and ‘disclosure’ .....	68
Opportunity – Oral hearing or written submission.....	69
Oral Hearings: legal representation .....	69
Duty of inquiry .....	70
Bias Rule .....	70
Categories of bias.....	70
Test for prejudgment .....	71
Exceptions/defence to bias rule .....	71
Compliance with statutory requirements.....	73
No-evidence rule .....	74
at Common law .....	74
Under the ADJR Act.....	75
Administrative Review Council, federal judicial review in Australia, Report No.50 (2012) .....	75
Application of Policy.....	76
AKA non-fettering/non-abdication rules .....	76
Ministerial Directions .....	77
Consideration of irrelevant (or prohibited) matters .....	78
TWO STEP TEST .....	78
Policy as an irrelevant consideration .....	79
Failure to consider relevant (or mandatory) matters .....	80
TWO STEP TEST .....	80
Unreasonableness, irrationality and illogicality .....	82
improper or unauthorised purpose .....	84
Judicial review of Private Bodies .....	86
Accountability across public/private divide .....	86
The ‘club cases’ .....	86
Australian reception of Datafin.....	87
Interaction of Public Law with Private Law .....	88
Officer of the Commonwealth .....	88
Government liability in tort.....	88
Public Law Estoppel.....	89
Weeks, ‘Estoppel and Public Authorities: Examining the case for Equitable Remedy’ .....	89